



State of Homelessness

In the United States



The U.S. Department of
Housing and Urban Development
OFFICE OF COMMUNITY PLANNING AND DEVELOPMENT

The 2023 Annual Homelessness Assessment Report (AHAR) to Congress



PART 1: POINT-IN-TIME ESTIMATES OF HOMELESSNESS

DECEMBER 2023

- AHAR report provides nationwide estimates of homelessness
- Provides a Point-in-Time (PIT) estimate - a snapshot of homelessness on a single night in January 2023
- Defines homelessness as lacking a fixed, regular, and adequate nighttime residence
- Shows an alarming rise in homelessness

653,104 people experiencing homelessness, a 12% increase

EXHIBIT 1.1: PIT Estimates of People Experiencing Homelessness
By Sheltered Status, 2007-2023

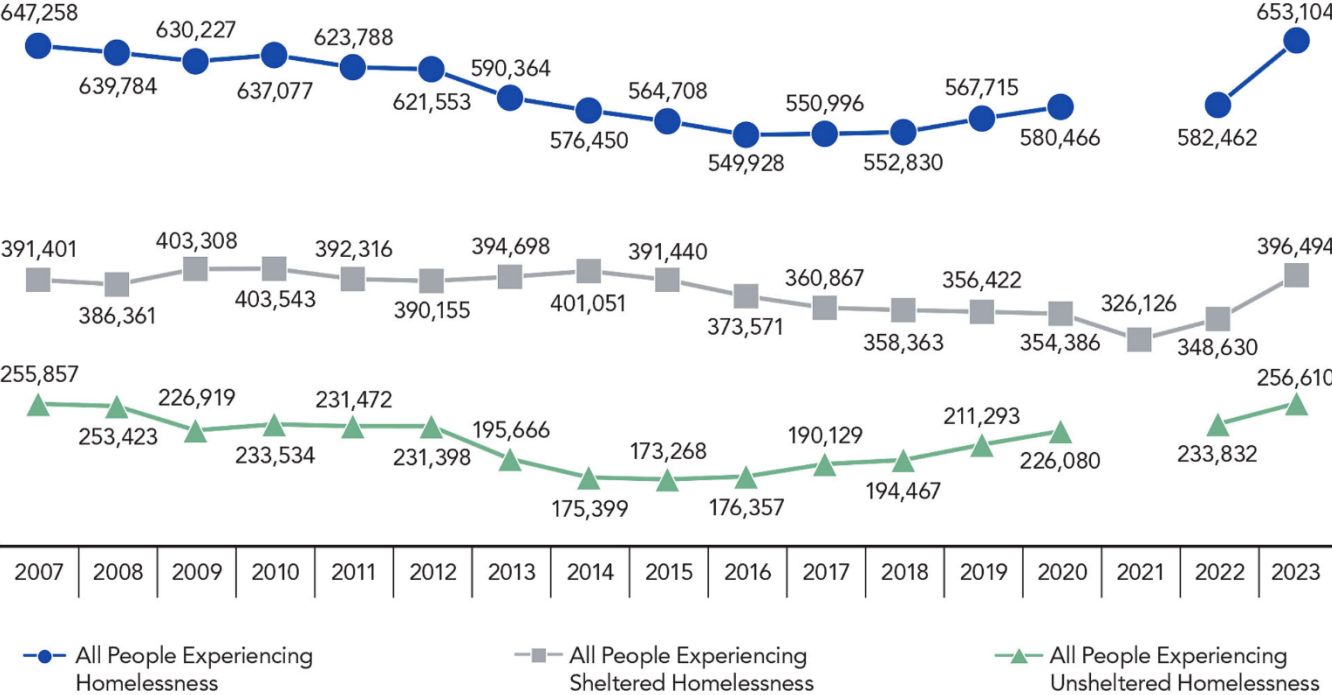
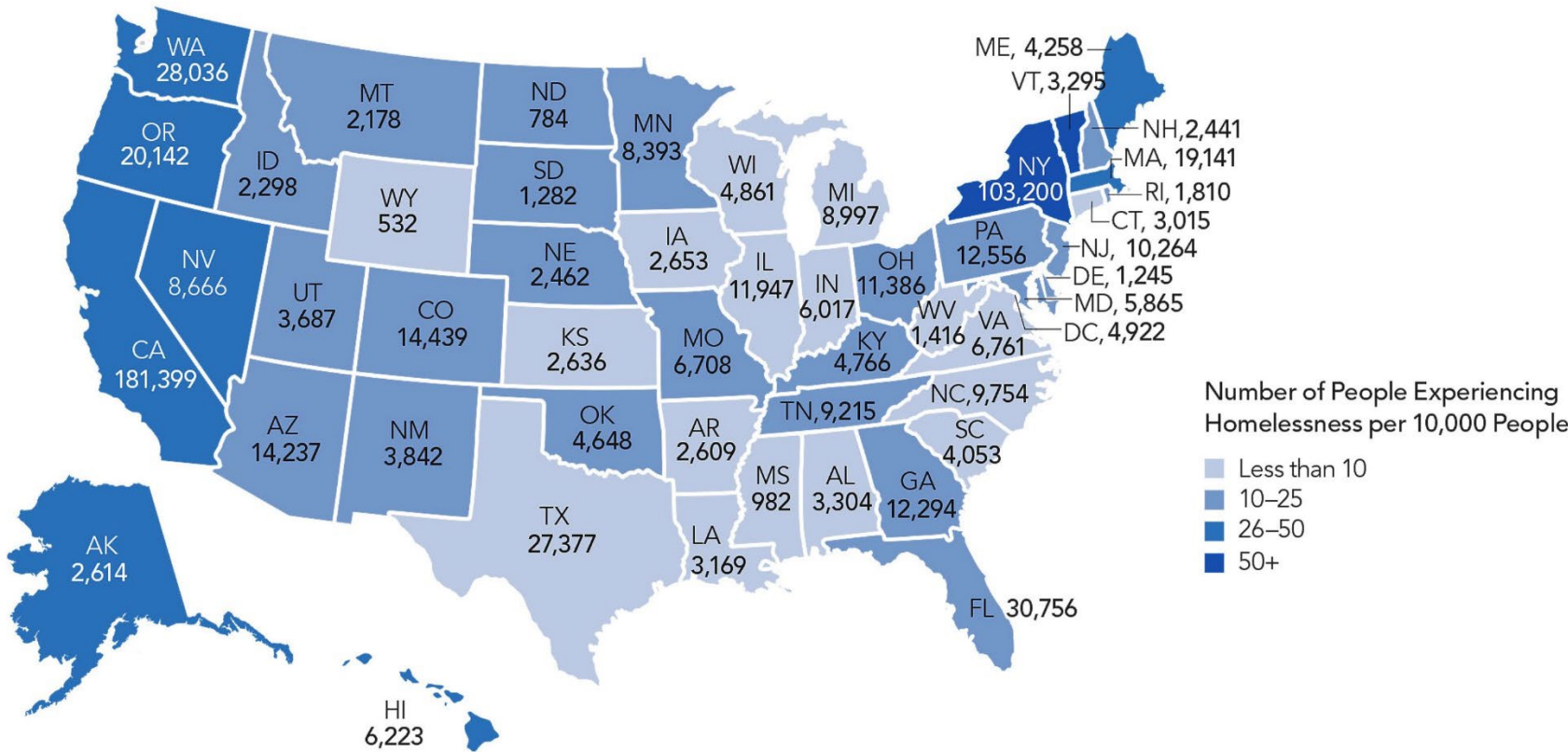


EXHIBIT 1.6: Estimates of People Experiencing Homelessness By State, 2023



4 in 10 individuals experiencing homelessness were unsheltered

EXHIBIT 1.2: Experiences of Homelessness
Homelessness
By Household Type and Sheltered Status, 2023

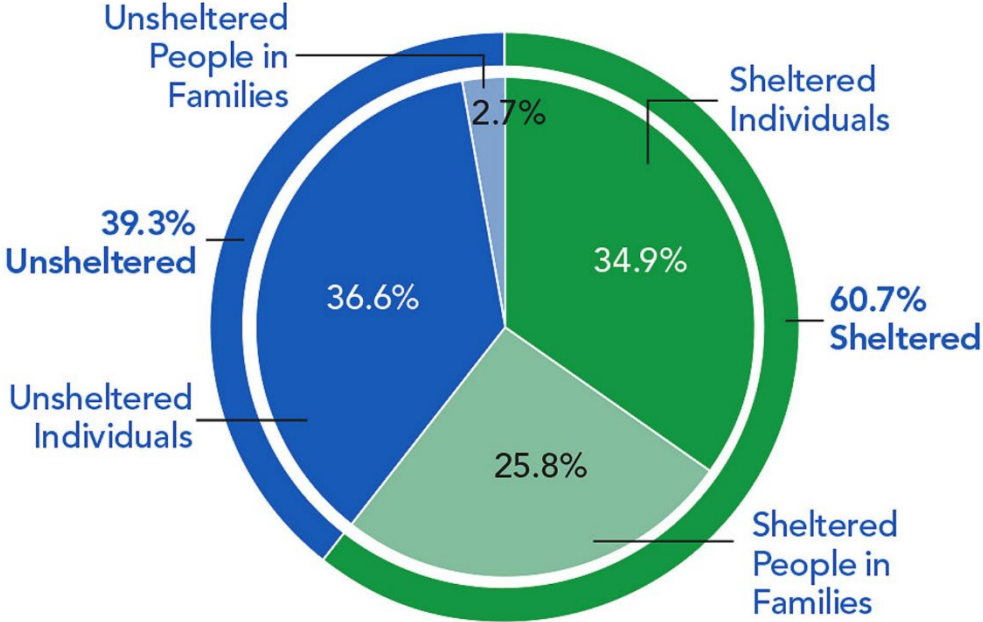


EXHIBIT 1.7: States with the Highest and Lowest Percentages of People Experiencing Homelessness Who Are Unsheltered

2023

Highest Rates

CALIFORNIA

68.0%

181,399 Homeless
123,423 Unsheltered



OREGON

64.6%

20,142 Homeless
13,004 Unsheltered



HAWAII

62.8%

6,223 Homeless
3,907 Unsheltered



ARIZONA

53.5%

14,237 Homeless
7,615 Unsheltered



NEVADA

52.6%

8,666 Homeless
4,555 Unsheltered



Lowest Rates

VERMONT

4.2 %

3,295 Homeless
137 Unsheltered



NEW YORK

4.9%

103,200 Homeless
5,007 Unsheltered



MAINE

7.0%

4,258 Homeless
299 Unsheltered



MASSACHUSETTS

7.1%

19,141 Homeless
1,362 Unsheltered



WISCONSIN

9.4%

4,861 Homeless
458 Unsheltered



Note: Excludes Puerto Rico and U.S. territories.

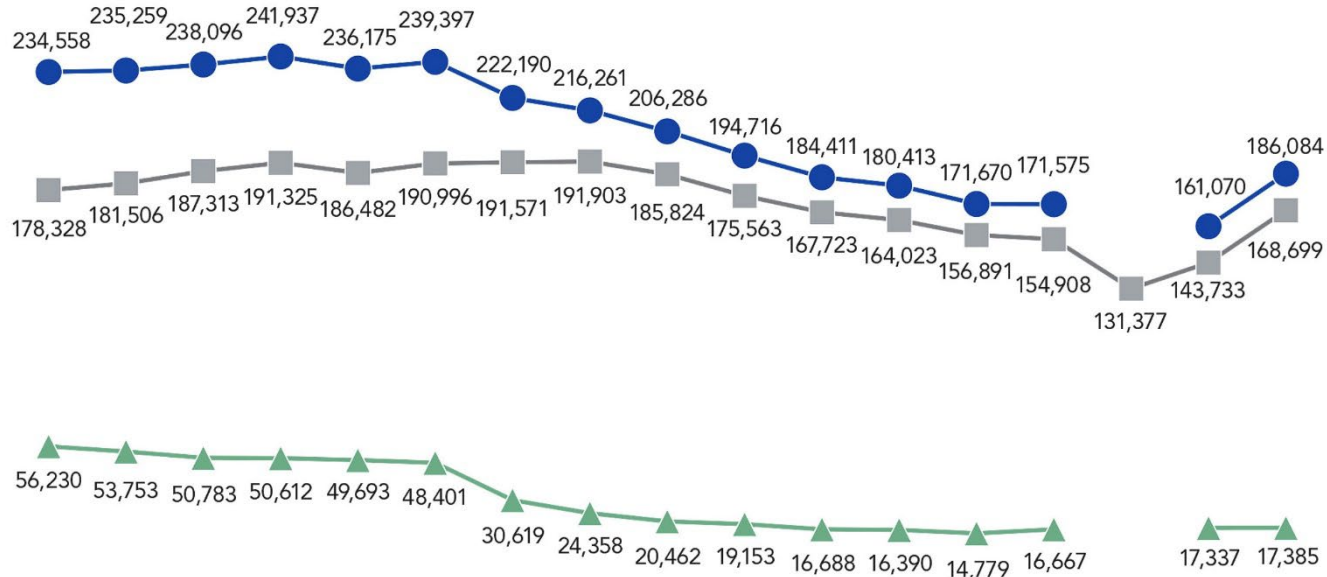
Racial disparities in homelessness persist

EXHIBIT 1-5: Demographic Characteristics of People Experiencing Homelessness
2023

	All People		Sheltered People		Unsheltered People	
	#	%	#	%	#	%
All People	653,104	100%	396,494	100%	256,610	100%
Ethnicity						
Non-Hispanic/Non-Latin(a)(o)(x)	473,768	72.5%	284,056	71.6%	189,712	73.9%
Hispanic/Latin(a)(o)(x)	179,336	27.5%	112,438	28.4%	66,898	26.1%
Race						
American Indian, Alaska Native, or Indigenous	23,116	3.5%	10,474	2.6%	12,642	4.9%
Asian or Asian American	11,574	1.8%	4,448	1.1%	7,126	2.8%
Black, African American, or African	243,624	37.3%	176,325	44.5%	67,299	26.2%
Native Hawaiian or Pacific Islander	10,712	1.6%	4,514	1.1%	6,198	2.4%
White	324,854	49.7%	178,782	45.1%	146,072	56.9%
Multiple Races	39,224	6.0%	21,951	5.5%	17,273	6.7%

People in families with children made up 3 out of 10 homeless individuals

EXHIBIT 3.1: PIT Estimates of People in Families with Children Experiencing Homelessness
By Sheltered Status, 2007-2023



● All People in Families with Children Experiencing Homelessness
 ■ All People in Families with Children Experiencing Sheltered Homelessness
 ▲ All People in Families with Children Experiencing Unsheltered Homelessness

Families experiencing homelessness increased 15.5%

EXHIBIT 3.2: Change in Number of People Experiencing Homelessness in Families with Children Over Time
By Sheltered Status, 2007-2023

	Total Change 2007 2023		Total Change 2010 2023		Total Change 2020 2023		Total Change 2022 2023	
	#	%	#	%	#	%	#	%
All People in Families Experiencing Homelessness	-48,474	-20.7%	-55,853	-23.1%	14,509	8.5%	25,014	15.5%
Sheltered People in Families	-9,629	-5.4%	-22,626	-11.8%	13,791	8.9%	24,966	17.4%
Unsheltered People in Families	-38,845	-69.1%	-33,227	-65.7%	718	4.3%	48	0.3%

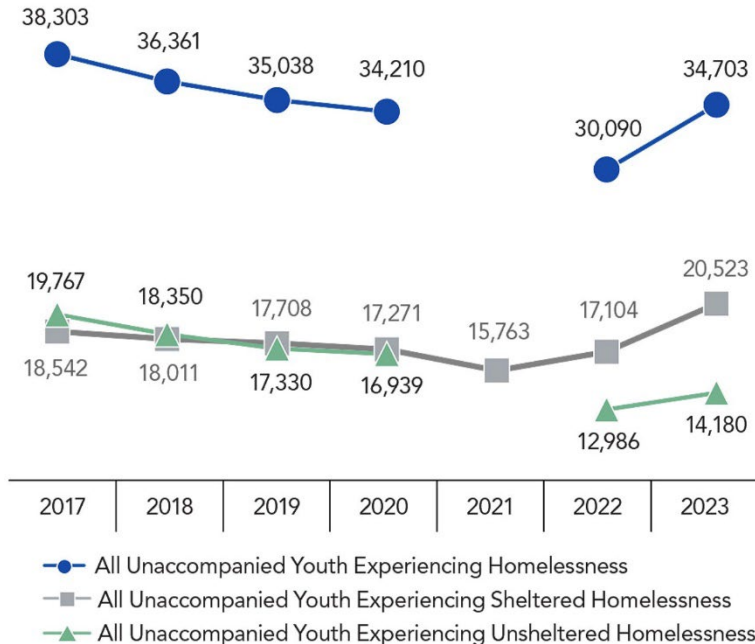
6 in 10 people experiencing homelessness did so in an urban area

EXHIBIT 1.9: Share of All People Experiencing Homelessness by CoC Category
By Sheltered Status , 2023

	All People Experiencing Homelessness	Sheltered	Unsheltered
Major Cities	52.7%	51.9%	54.1%
Other Largely Urban CoCs	6.4%	6.8%	5.8%
Largely Suburban CoCs	22.8%	24.3%	20.4%
Largely Rural CoCs	18.1%	17.0%	19.7%

Unaccompanied youth experiencing homelessness increased by 15%

EXHIBIT 4.1: PIT Estimates of Unaccompanied Youth Experiencing Homelessness
By Sheltered Status, 2017-2023



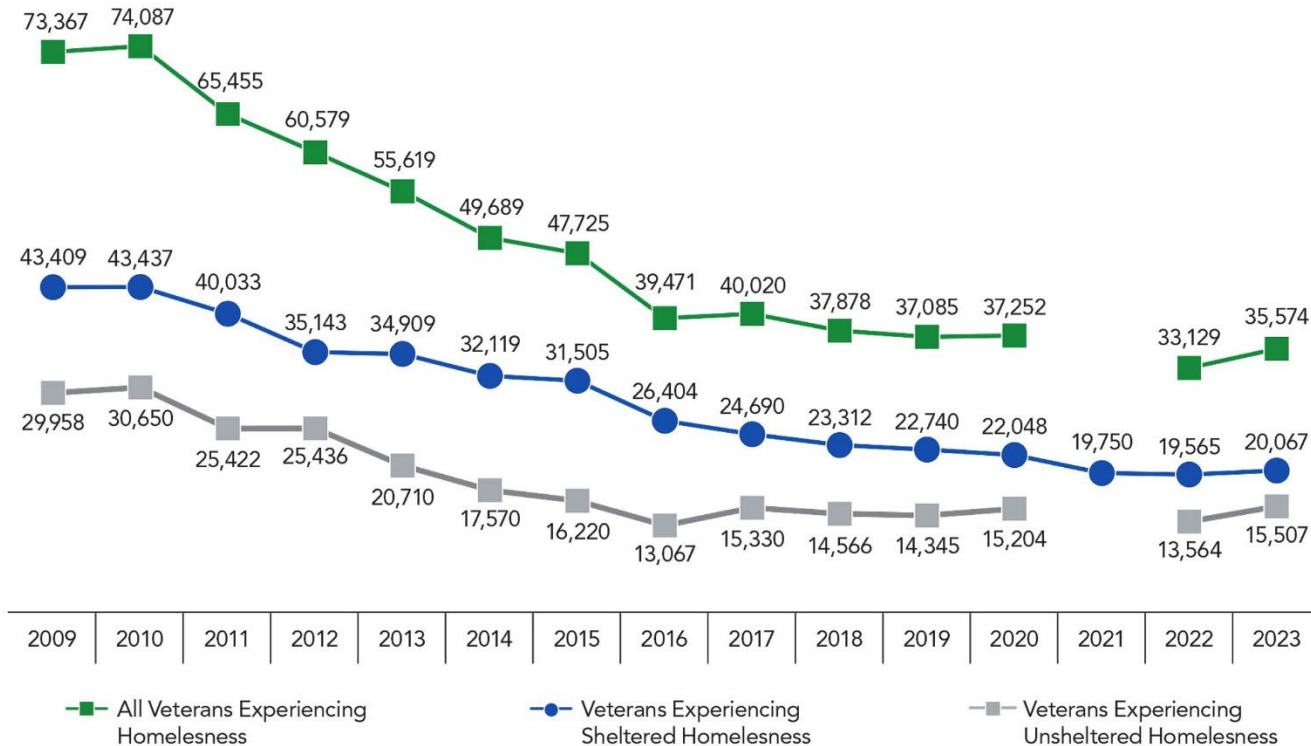
More than 1 in 5 individuals, 1 in 4 adults, experiencing homelessness are 55+

EXHIBIT 1-5: Demographic Characteristics of People Experiencing Homelessness
2023

	All People		Sheltered People		Unsheltered People	
	#	%	#	%	#	%
All People	653,104	100%	396,494	100%	256,610	100%
Age						
Under 18	111,620	17.1%	101,072	25.5%	10,548	4.1%
18 to 24	47,436	7.3%	32,662	8.2%	14,774	5.8%
25 to 34	118,882	18.2%	70,135	17.7%	48,747	19.0%
35 to 44	130,387	20.0%	66,535	16.8%	63,852	24.9%
45 to 54	106,690	16.3%	51,625	13.0%	55,065	21.5%
55 to 64	98,393	15.1%	52,053	13.1%	46,340	18.1%
Over 64	39,696	6.1%	22,412	5.7%	17,284	6.7%

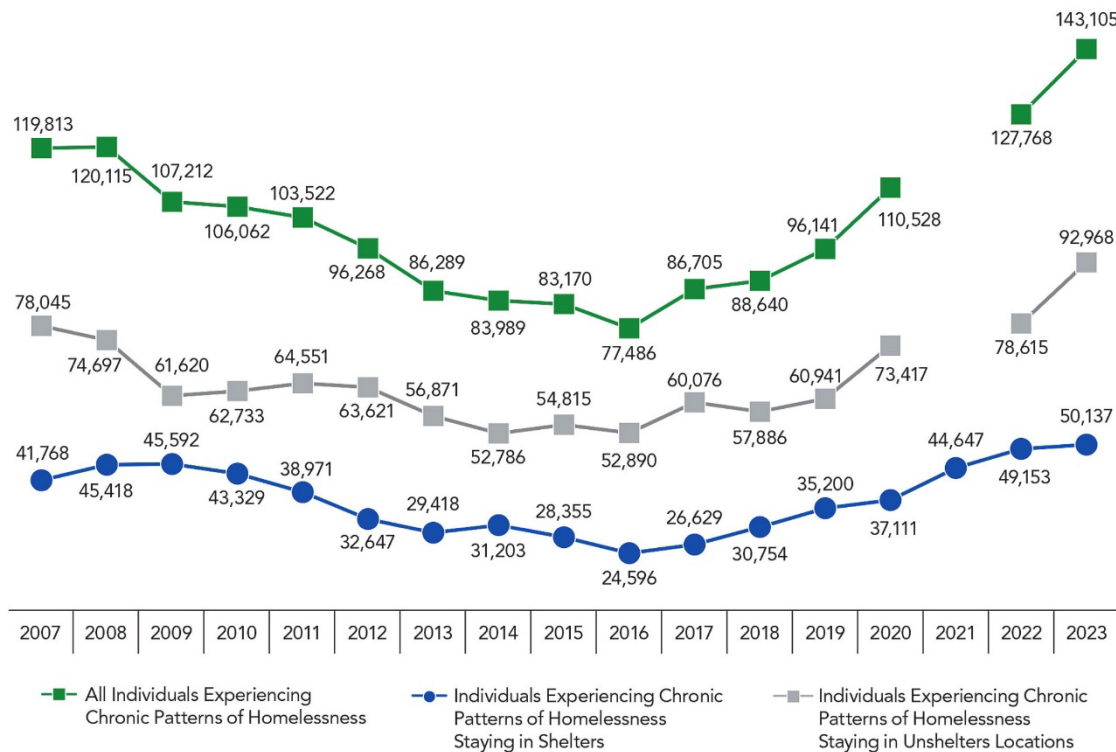
The number of veterans experiencing homelessness decreased by 52% between 2009 and 2023

EXHIBIT 5.1: PIT Estimates of Veterans Experiencing Homelessness
By Sheltered Status, 2009-2023



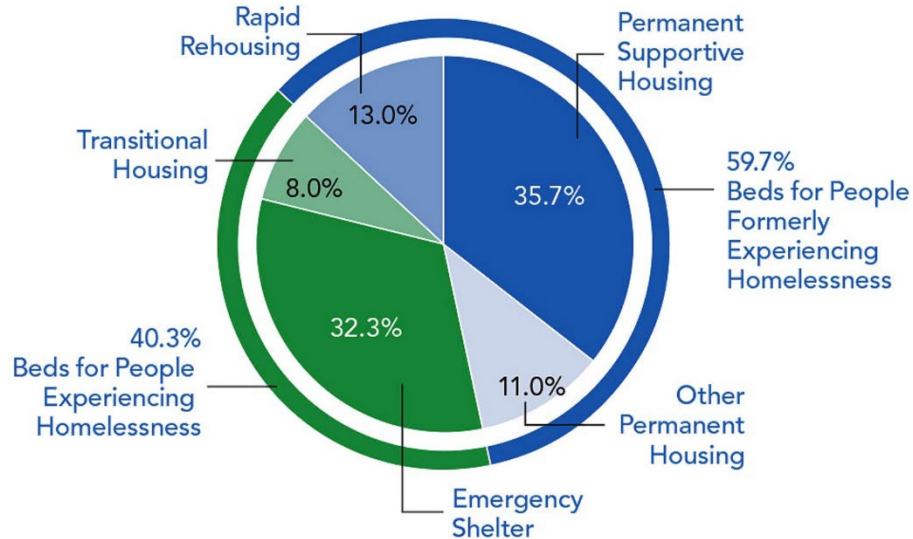
31% of all individuals experiencing homelessness have experienced chronic patterns of homelessness

EXHIBIT 6.1: PIT Estimates of Individuals Experiencing Chronic Patterns of Homelessness
By Sheltered Status, 2007-2023



1,112,545 beds dedicated to serve people currently experiencing or transitioning out of homelessness

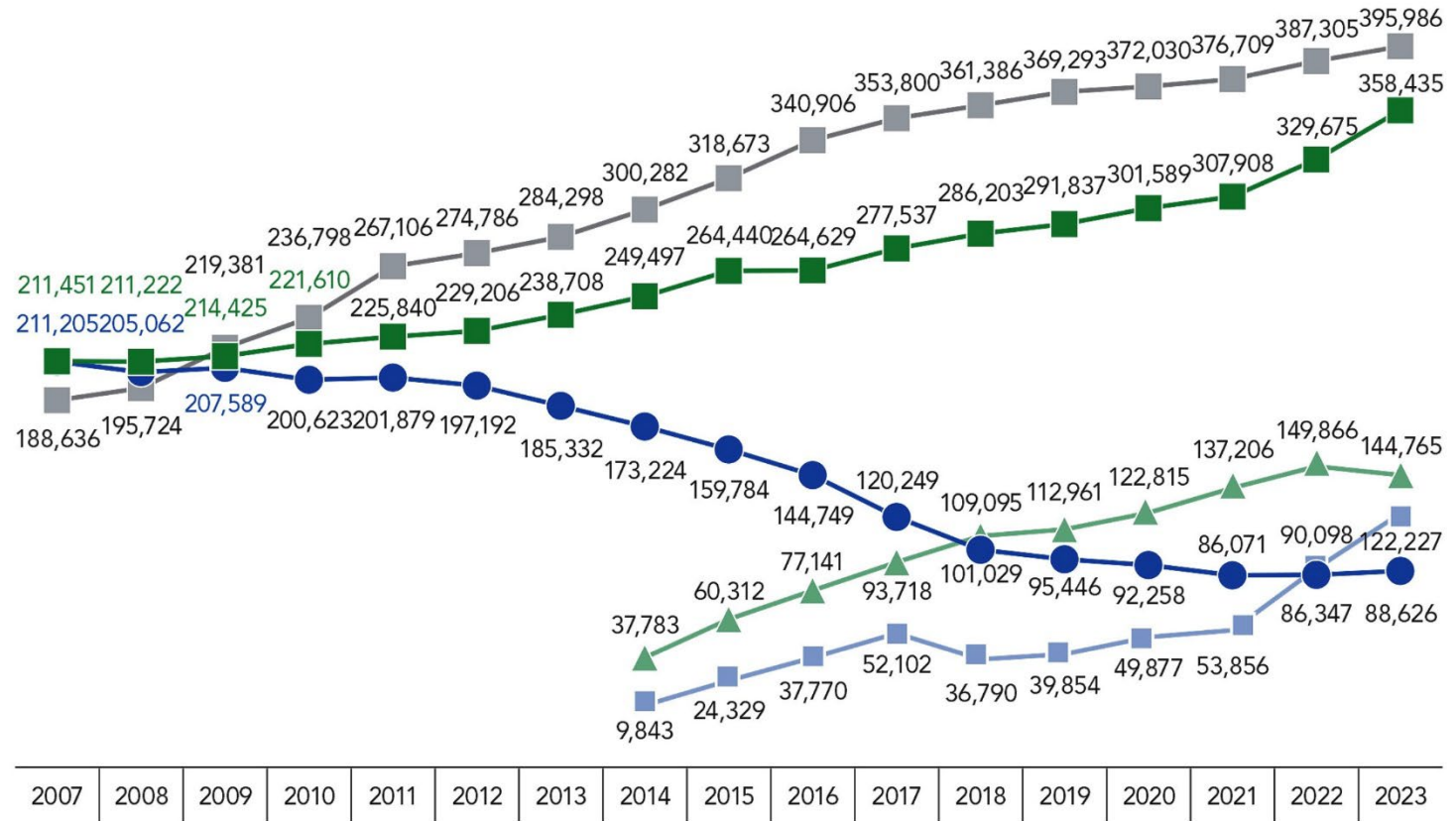
EXHIBIT 7.2: Distribution of the National Bed Inventory
By Program Type, 2023



Note: A small percentage of safe haven beds (0.2%) are in the national inventory but are not included in the exhibit.

EXHIBIT 7.3: Inventory of Beds in Shelters and Permanent Housing

2007-2022



■ Emergency Shelter
 ● Transitional Housing
 ■ Permanent Supportive Housing
▲ Rapid Re-housing
 ■ Other Permanent Housing

31% of all individuals experiencing homelessness have experienced chronic patterns of homelessness

EXHIBIT 6.1: PIT Estimates of Individuals Experiencing Chronic Patterns of Homelessness
By Sheltered Status, 2007-2023



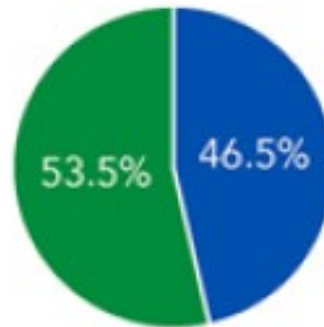
14,237 People Were Homeless in Arizona

ARIZONA



Total Homeless, 2023
14,237

19 in every **10,000**
people were experiencing
sheltered homelessness



■ Sheltered (6,622)
■ Unsheltered (7,615)

Estimates of Homelessness

11,551 individuals

2,686 people in families
with children

782 unaccompanied
homeless youth

932 veterans

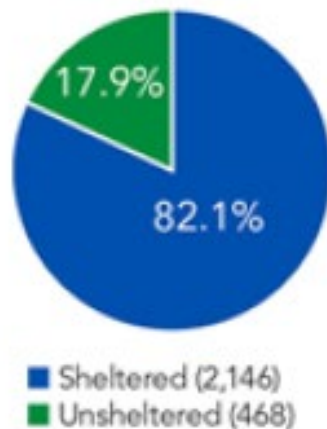
3,183 chronically homeless
individuals

2,614 People Were Homeless in Alaska

ALASKA



36 in every **10,000**
people were experiencing
sheltered homelessness



Estimates of Homelessness

2,055 individuals

559 people in families
with children

221 unaccompanied
homeless youth

119 veterans

778 chronically homeless
individuals

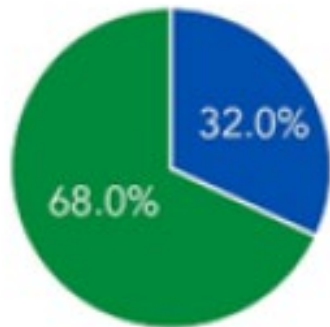
181,399 People Were Homeless in California

CALIFORNIA



Total Homeless, 2023
181,399

46 in every **10,000**
people were experiencing
sheltered homelessness



■ Sheltered (57,976)
■ Unsheltered (123,423)

Estimates of Homelessness

155,916 individuals

25,483 people in families
with children

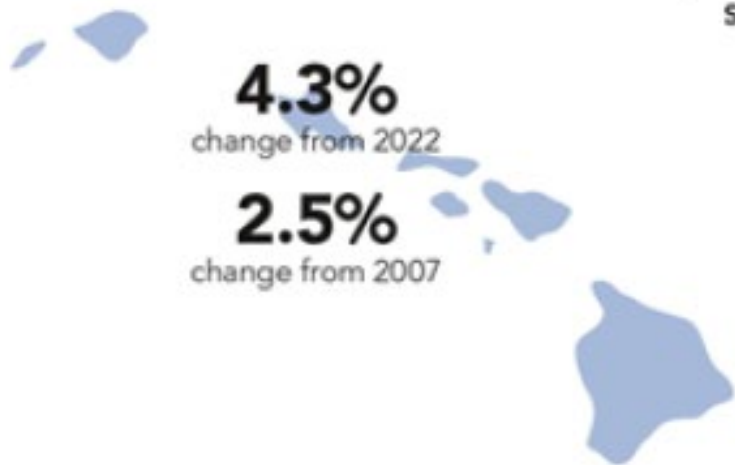
10,173 unaccompanied
homeless youth

10,589 veterans

71,150 chronically homeless
individuals

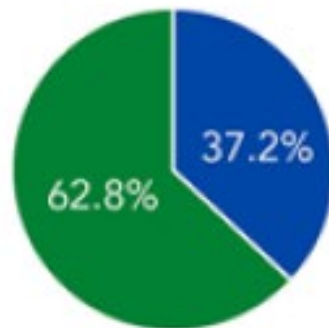
6,223 People Were Homeless in Hawaii

HAWAII



Total Homeless, 2023
6,223

43 in every **10,000**
people were experiencing
sheltered homelessness



■ Sheltered (2,316)
■ Unsheltered (3,907)

Estimates of Homelessness

4,658 individuals

1,565 people in families
with children

176 unaccompanied
homeless youth

317 veterans

1,641 chronically homeless
individuals

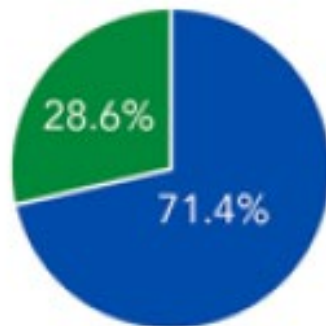
2,636 People Were Homeless in Kansas

KANSAS



Total Homeless, 2023
2,636

9 in every **10,000**
people were experiencing
sheltered homelessness



■ Sheltered (1,881)
■ Unsheltered (755)

Estimates of Homelessness

1,931 individuals

705 people in families
with children

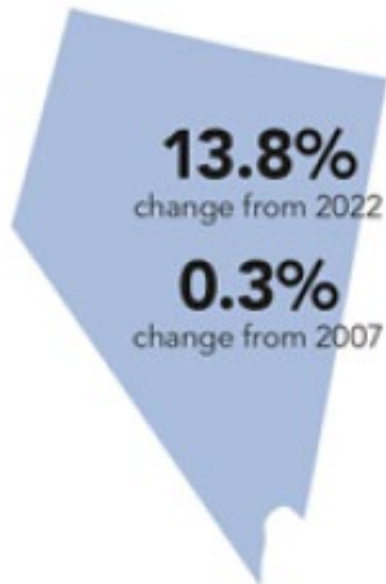
130 unaccompanied
homeless youth

199 veterans

479 chronically homeless
individuals

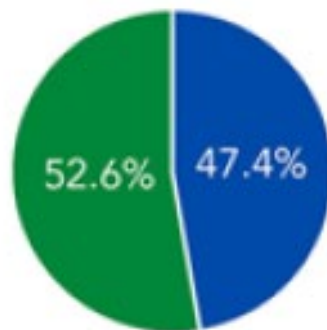
8,666 People Were Homeless in Nevada

NEVADA



Total Homeless, 2023
8,666

27 in every **10,000**
people were experiencing
sheltered homelessness



■ Sheltered (4,111)
■ Unsheltered (4,555)

Estimates of Homelessness

7,638 individuals

1,028 people in families
with children

429 unaccompanied
homeless youth

1,094 veterans

2,433 chronically homeless
individuals

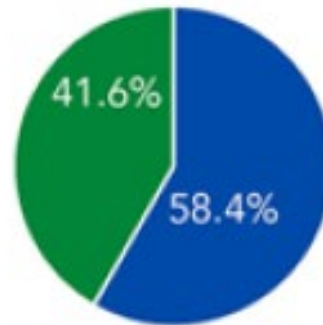
3,842 People Were Homeless in New Mexico

NEW MEXICO



Total Homeless, 2023
3,842

18 in every **10,000**
people were experiencing
sheltered homelessness



■ Sheltered (2,242)
■ Unsheltered (1,600)

Estimates of Homelessness

2,811 individuals

1,031 people in families
with children

240 unaccompanied
homeless youth

256 veterans

1,694 chronically homeless
individuals

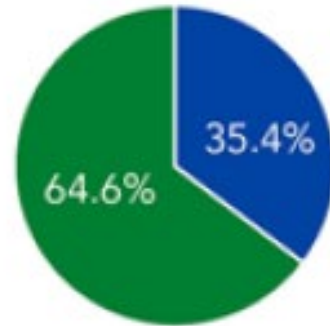
20,142 People Were Homeless in Oregon

OREGON



Total Homeless, 2023
20,142

48 in every **10,000**
people were experiencing
sheltered homelessness



■ Sheltered (7,138)
■ Unsheltered (13,004)

Estimates of Homelessness

16,242 individuals

3,900 people in families
with children

1,424 unaccompanied
homeless youth

1,575 veterans

6,748 chronically homeless
individuals

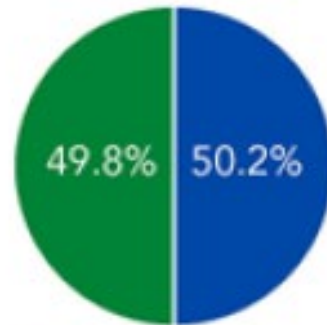
28,036 People Were Homeless in Washington

WASHINGTON



Total Homeless, 2023
28,036

36 in every **10,000**
people were experiencing
sheltered homelessness



■ Sheltered (14,083)
■ Unsheltered (13,953)

Estimates of Homelessness

20,900 individuals

7,136 people in families
with children

2,026 unaccompanied
homeless youth

1,684 veterans

8,737 chronically homeless
individuals

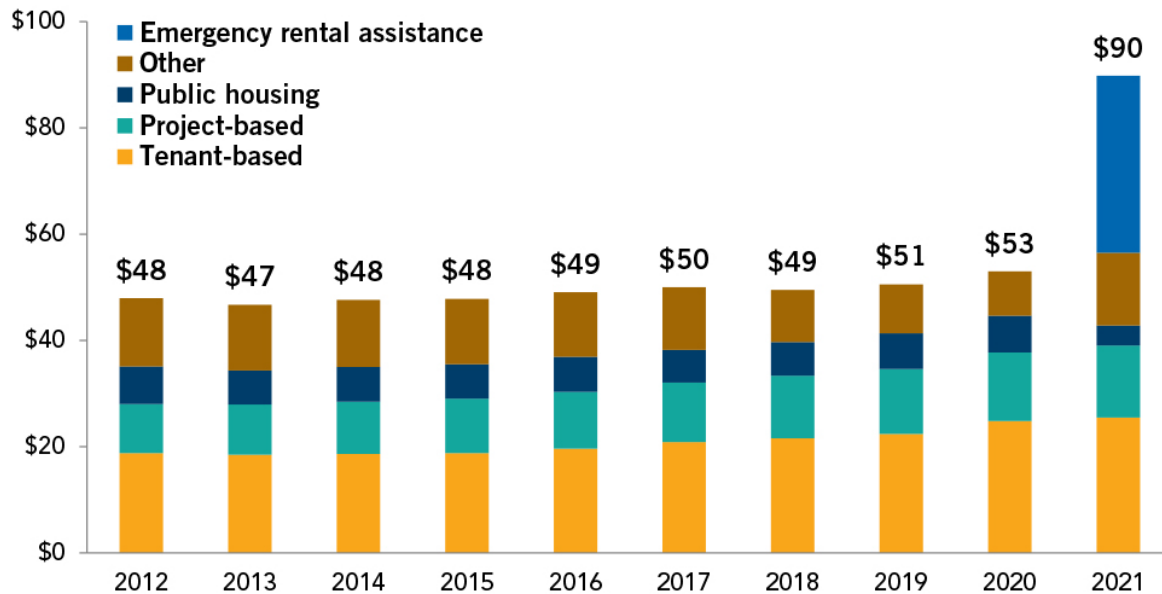
COVID-era resources have expired or wound down



PETER G.
PETERSON
FOUNDATION

Federal spending on housing assistance sharply increased largely due to the Emergency Rental Assistance program established in response to COVID-19

SPENDING (BILLIONS OF DOLLARS)



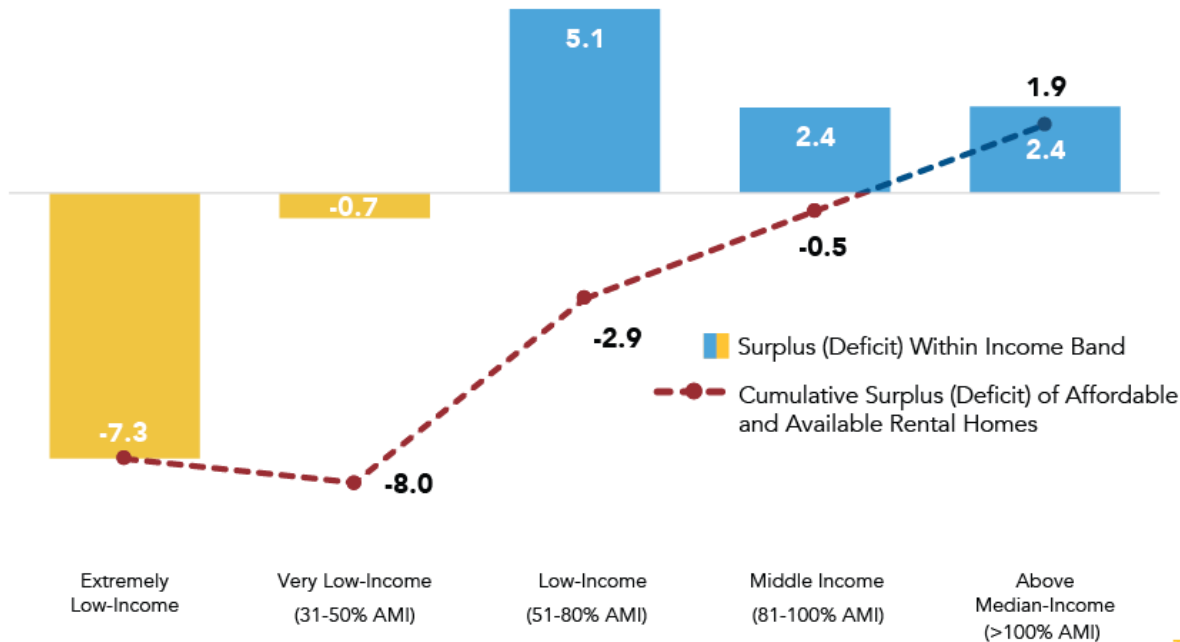
SOURCE: Office of Management and Budget, *Public Budget Database*, *Budget of the United States Government: Fiscal Year 2021*, February 2020.

NOTES: Tenant-based rental assistance also includes the Housing Certificate Fund and Family Self-Sufficiency program. Public housing also includes the HOPE VI program and the Choice Neighborhoods Initiative. Other includes programs such as Supportive Housing for the Elderly, Housing for Persons with Disabilities, and Rural Rental Assistance.

There's a shortage of affordable housing.

THE MOST SEVERE SHORTAGE OF AFFORDABLE AND AVAILABLE HOUSING IS FOR EXTREMELY LOW-INCOME RENTERS

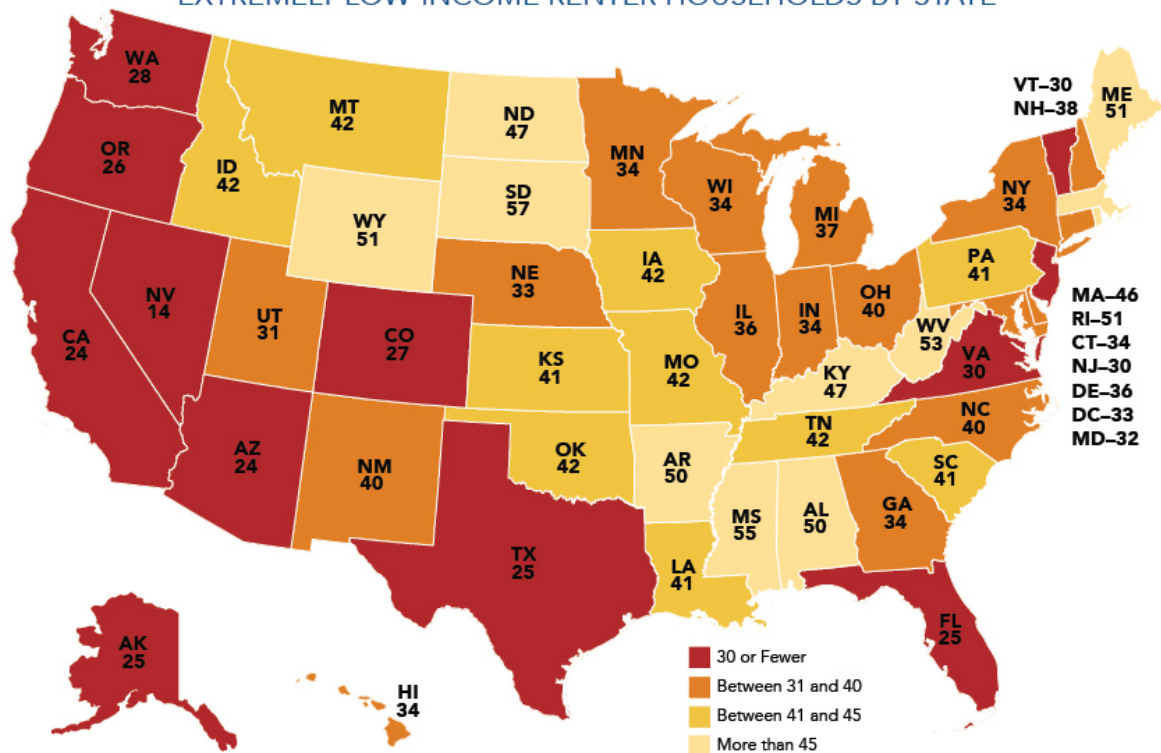
INCREMENTAL CHANGE TO SURPLUS (DEFICIT) OF AFFORDABLE AND AVAILABLE RENTAL HOMES, 2022 (IN MILLIONS)



SOURCE: 2022 ACS PUMS.
AMI = AREA MEDIAN INCOME

There's a shortage of affordable housing.

RENTAL HOMES AFFORDABLE AND AVAILABLE PER 100
EXTREMELY LOW-INCOME RENTER HOUSEHOLDS BY STATE

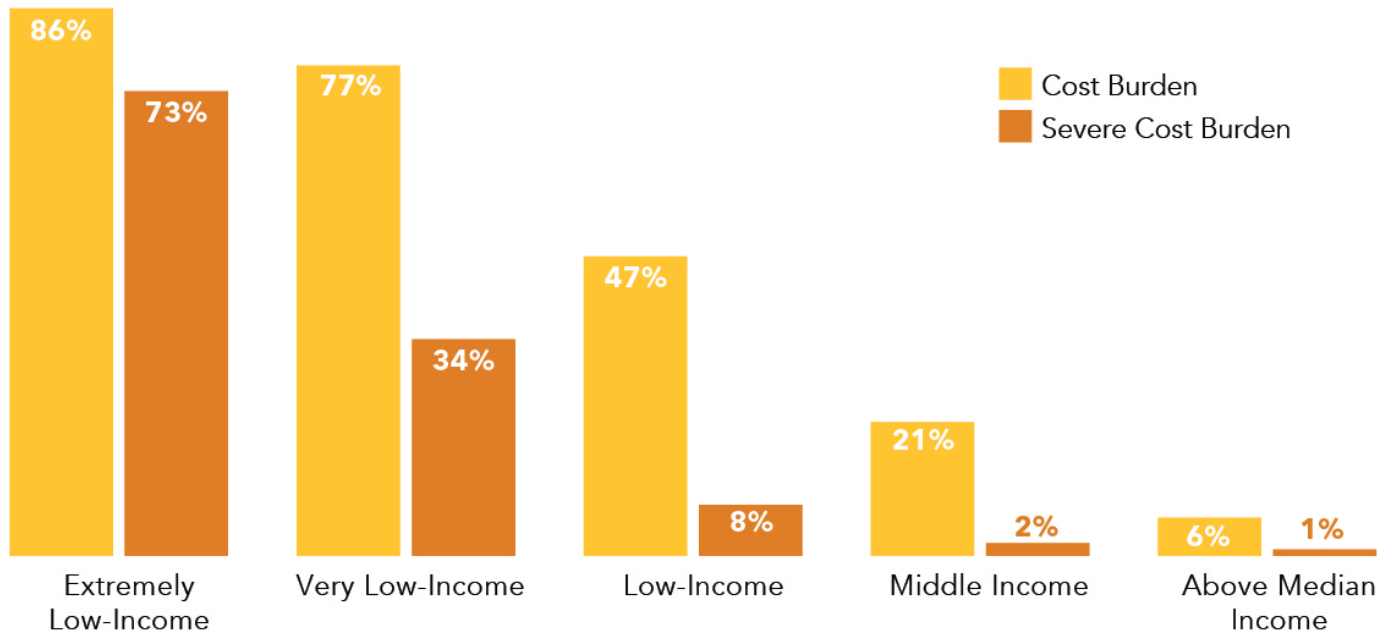


Note: Extremely low-income (ELI) renter households have incomes at or below the poverty level or 30% of the area median income. SOURCE: NLIHC TABULATIONS OF 2022 1-YEAR ACS PUMS DATA.

Too many households can't afford housing

EXTREMELY LOW-INCOME HOUSEHOLDS DISPROPORTIONATELY EXPERIENCE SEVERE HOUSING COST BURDENS

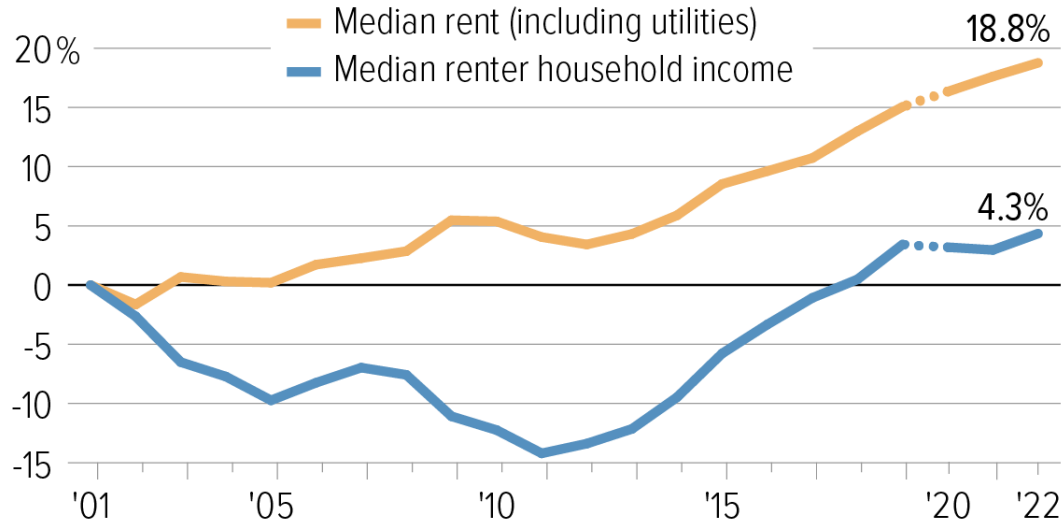
RENTER HOUSEHOLDS WITH HOUSING COST BURDENS BY INCOME GROUP, 2021



The gap between housing costs & incomes is too wide

Renters' Incomes Haven't Caught Up to Rising Housing Costs

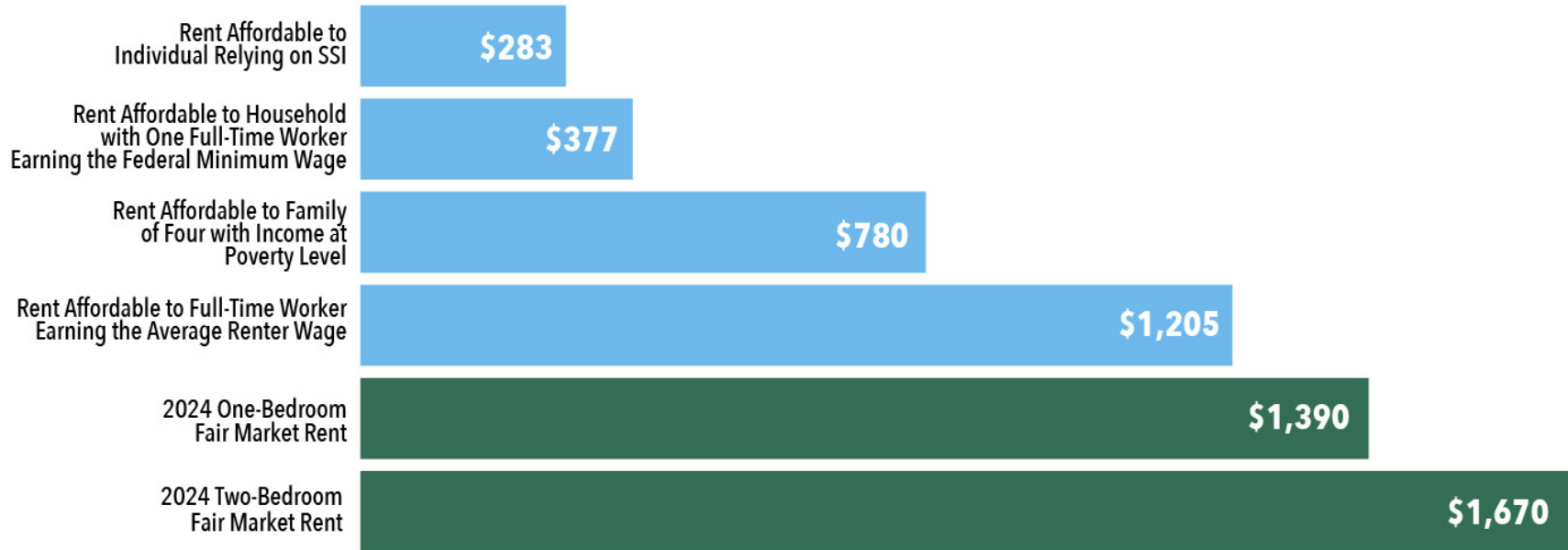
Percent change since 2001, adjusted for inflation



Source: CBPP tabulations of the Census Bureau's American Community Survey

Note: Dashed line indicates missing 2020 1-year ACS data due to pandemic-related data collection issues.

The gap between housing costs & incomes is too wide

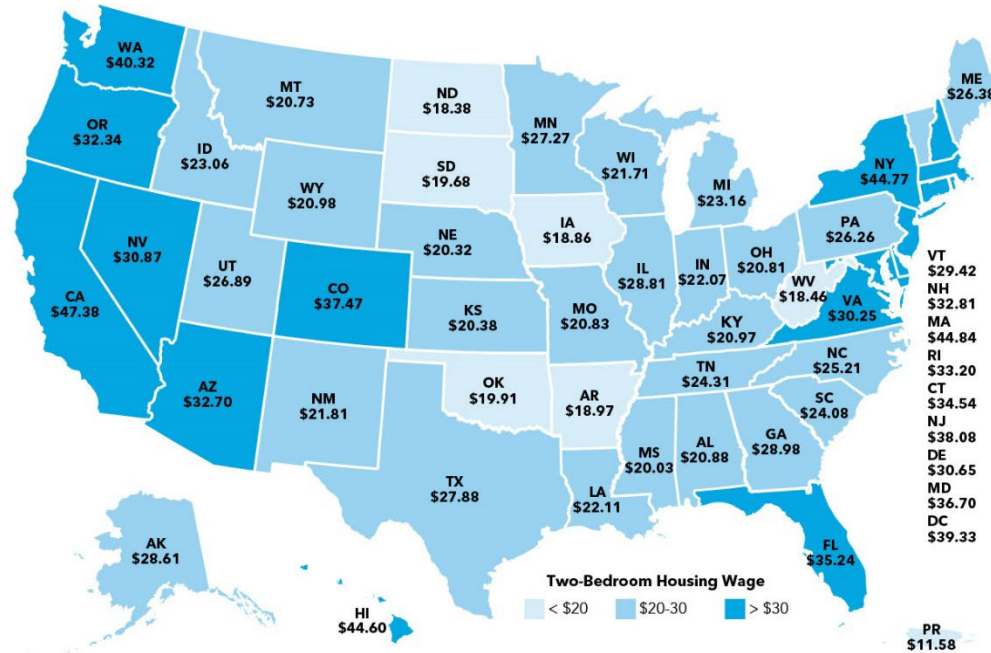


Source: NLIHC calculation of weighted-average HUD Fair Market Rent. Affordable rents based on income data from BLS QCEW, 2022 adjusted to 2024 dollars; and Social Security Administration, 2024 maximum federal SSI benefit for individual.



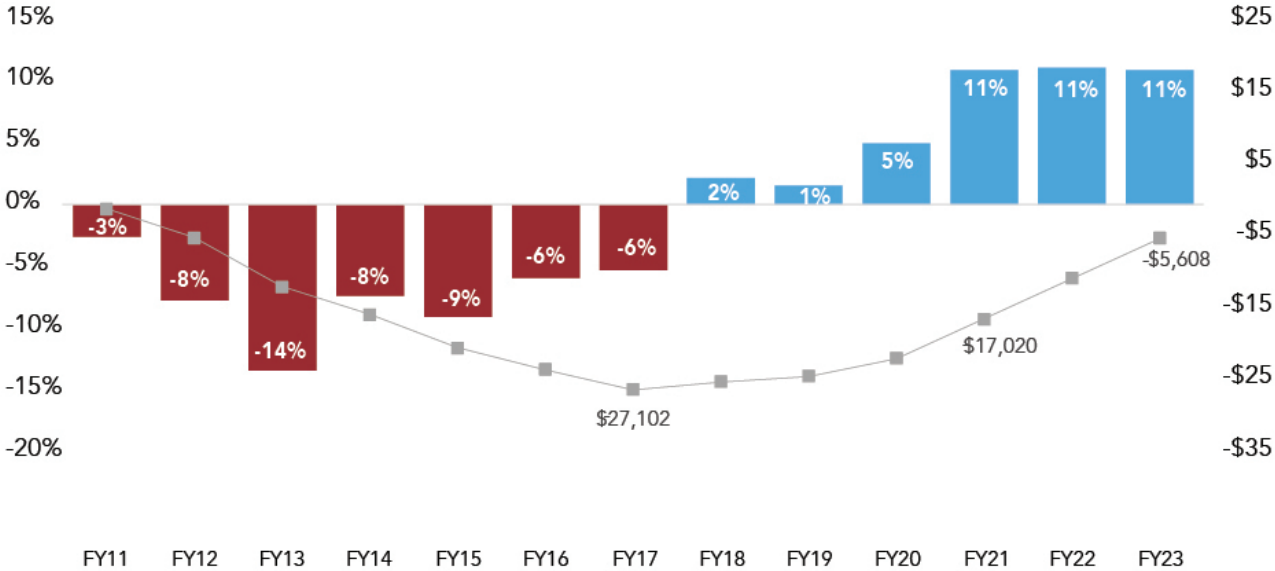
The gap between housing costs & incomes is too wide

2024 TWO-BEDROOM RENTAL HOUSING WAGES



Federal housing assistance has decreased since 2010

ANNUAL APPROPRIATIONS AND CUMULATIVE LOSS (IN BILLIONS)
FOR KEY HUD HOUSING PROGRAMS RELATIVE TO FY 2010



Note: Adjusted for inflation. Key HUD housing programs include Tenant-Based Rental Assistance, Project-Based Rental Assistance, Public Housing Capital and Operating Funds, HOME, Section 202, and Section 811. SOURCE: NLIHC, 2024.



Criminalization of Homelessness

No. 23-175

IN THE
Supreme Court of the United States

CITY OF GRANTS PASS, OREGON,

Petitioner,

v.

GLORIA JOHNSON, ET AL., ON BEHALF OF THEMSELVES
AND ALL OTHERS SIMILARLY SITUATED
Respondents.

On Writ of Certiorari to the United States
Court of Appeals for the Ninth Circuit

**BRIEF OF UNITED STATES CONFERENCE OF
CATHOLIC BISHOPS AS *AMICUS CURIAE*
IN SUPPORT OF RESPONDENTS**

JAIME A. SANTOS
ROHINIYURIE TASHIMA
GOODWIN PROCTER LLP
1900 N Street, NW
Washington, DC 20036

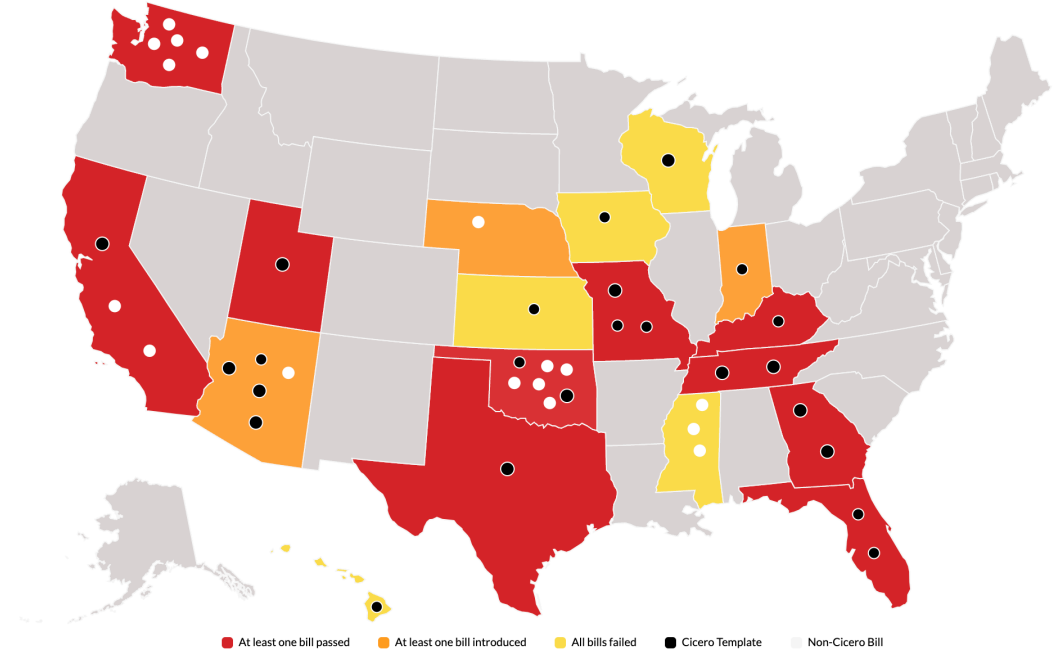
CHRISTOPHER J.C. HERBERT
GOODWIN PROCTER LLP
100 Northern Avenue
Boston, MA 02210

CLIFFORD M. SLOAN
Counsel of Record
GEORGETOWN UNIVERSITY
LAW CENTER
600 New Jersey Ave., NW
Washington, DC 20001
(202) 662-9000
Cliff.Sloan@georgetown.edu

April 3, 2024

Counsel for Amicus Curiae

State Level Homelessness Criminalization



*This map tracks only current state level bills, as well as ones from recent legislative sessions. The full extent of criminalization at the state and local level is much larger. Please also note that a state may have bills currently introduced and bills that have already passed. In these cases we default to the highest current threat level color

All In: The Federal Strategic Plan to End Homelessness



- Aims to reduce homelessness 25% by 2025
- Three foundations:
 - Lead With Equity
 - Use Data and Evidence to Make Decisions
 - Collaborate at All Levels
- Three solutions:
 - Scale Housing and Supports That Meet Demand
 - Improve Effectiveness of Homelessness Response System
 - Prevent Homelessness
- Embraces a *housing first* approach

Advocacy

Housing policy should...

- **Increase the supply** of quality housing by encouraging and funding production
- **Preserve the affordable housing** that does exist, including public housing
- **Expand rental assistance** so it is available to all households in need
- **Encourage equal housing opportunities for all**, including by opposing unjust housing discrimination and addressing racial disparities in homeownership

Robust funding for Federal housing programs:

- National Housing Trust Fund
- Low-Income Housing Tax Credit (LIHTC)
- Section 8 Housing Choice Vouchers
- Project-Based Section 8 Rental Assistance
- Public Housing Capital Fund and Operating Fund
- McKinney-Vento Homeless Assistance Grants
- Section 202: Supportive Housing for the Elderly
- Veterans Affairs Supported Housing (HUD-VASH)
- Housing Opportunities for Persons with AIDS (HOPWA)
- Section 811: Supportive Housing for Persons with Disabilities
- HOME Investment Partnership Program
- Housing Counseling Assistance
- Community Development Block Grant Program
- Section 4 Capacity Building for Community Development Block Grant